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FM SECSTATE WASHDC
TO ALL DIPLOMATIC POSTS
SPECIAL EMBASSY PROGRAM
AMEMBASSY NASSAU
AMEMBASSY BELGRADE
AMEMBASSY DUSHANBE
AMEMBASSY NDJAMENA
AMCONSUL PESHAWAR
AMCONSUL LAHORE
AMEMBASSY JAKARTA
AMCONSUL SURABAYA

UNCLAS STATE 198912

E.O. 12958: N/A

TAGS: [PTER](#)

SUBJECT: ANNUAL TERRORISM REPORT

(THIS CABLE HAS BEEN CLEARED BY M/P (SEP).)

[1](#). SUMMARY

THE DEPARTMENT IS REQUIRED BY LAW TO PROVIDE THE ANNUAL REPORT "PATTERNS OF GLOBAL TERRORISM" TO CONGRESS. THE LAW REQUIRES THAT THE REPORT BE A FULL AND COMPLETE FACTUAL RECORD OF TERRORISM-RELATED ACTIVITY IN COUNTRIES THAT EXPERIENCED TERRORISM. IT SHOULD NOT BE TEMPERED BY CONCERNS ABOUT HOST GOVERNMENT SENSITIVITIES TO THE FACTS PRESENTED. THE REPORT IS DUE TO CONGRESS NEXT APRIL, BUT POSTS SHOULD RESPOND TO THIS MESSAGE BY DECEMBER 14, 2001. AS DESCRIBED IN GREATER DETAIL BELOW, POSTS SHOULD REPORT ON HOST GOVERNMENT COUNTERTERRORISM EFFORTS AND ATTITUDES. LEGISLATION ALSO REQUIRES THAT THE DEPARTMENT REPORT INCLUDE A DESCRIPTION OF THE EXTENT OF HOST GOVERNMENT COOPERATION WITH THE UNITED STATES ON TERRORISM CASES DURING THE PAST FIVE YEARS. SEE PARAGRAPH 2 (K,L,M).

THIS YEARS PATTERNS WILL TAKE A NEW REPORTING APPROACH IN VIEW OF THE SEPTEMBER 11 TERRORIST ATTACKS IN THE UNITED STATES. THIS YEAR'S REPORT WILL LIKELY BE MORE WIDELY READ THAN ANY PRODUCED IN PREVIOUS YEARS. POSTS NEED TO PLACE SPECIAL EMPHASIS ON THE NATURE AND QUALITY OF HOST GOVERNMENT SUPPORT TO THE GLOBAL COALITION AGAINST TERRORISM. THE REPORT WILL ASSESS THE SUPPORT WE HAVE RECEIVED.

WE ARE ALSO PLANNING SOME NEW FEATURES FOR THIS REPORT, AND WE WOULD APPRECIATE POSTS' SPECIAL ATTENTION IN THIS REGARD. THE DEPARTMENT APPRECIATES THE EXCELLENT REPORTING POSTS HAVE PROVIDED ON THIS ISSUE IN THE PAST.

S/CT WILL COMPILE THE REPORT USING EXISTING DATABASES THAT CONTAIN FACTUAL ACCOUNTS OF TERRORIST INCIDENTS RECORDED DURING THE YEAR [1](#)2001. POSTS NEED NOT PROVIDE SUCH DETAILS IN THEIR RESPONSES.

POSTS SHOULD MAKE EVERY EFFORT TO PROVIDE UNCLASSIFIED RESPONSES, ALTHOUGH THE DEPARTMENT IS AUTHORIZED TO PROVIDE A SEPARATE CLASSIFIED SUPPLEMENT TO ITS REPORT.

PARAGRAPH 4 BELOW PROVIDES SPECIAL INSTRUCTIONS FOR USUN. (END SUMMARY.)

[2](#). POST RESPONSES

POSTS' REPORTS SHOULD ADDRESS THE FOLLOWING:

A) BECAUSE THE MAIN FOCUS OF THE REPORT WILL BE ON THE POST-SEPTEMBER 11 GLOBAL COALITION, POSTS SHOULD HIGHLIGHT SIGNIFICANT ACTIONS TAKEN BY HOST GOVERNMENTS TO SUPPORT THAT COALITION, PARTICULARLY ACTIONS TAKEN AGAINST AL-QAIDA AND THE TALIBAN. MUCH OF THIS INFORMATION HAS ALREADY BEEN COLLECTED IN A MATRIX MAINTAINED BY THE DEPARTMENT'S TERRORISM TASK FORCE. (NOTE: WE ALSO PLAN TO INCLUDE IN THE REPORT A SEPARATE MATRIX SHOWING WHICH COUNTRIES HAVE SIGNED OR RATIFIED ANY OF THE 12 INTERNATIONAL COUNTERTERRORISM CONVENTIONS, AND WHICH COUNTRIES HAVE NOT DONE SO. AS THIS INFORMATION IS ALREADY BEING COLLECTED, POSTS NEED NOT REPEAT THIS IN THEIR RESPONSES TO THIS CABLE.)

B) AMONG THE NEW FEATURES, THE DEPARTMENT IS PLANNING TO FOCUS ON SEVERAL CASE STUDIES - VIVID EXAMPLES OF TERRORIST INCIDENTS THAT WERE THWARTED, AND TERRORIST CELLS THAT WERE BROKEN UP, DURING 2001. DEPARTMENT WOULD APPRECIATE SOME EXAMPLES FROM POSTS THAT ARE WELL DOCUMENTED AND UNCLASSIFIED. DEPARTMENT WOULD ALSO APPRECIATE RECEIVING BY POUCH ANY PARTICULARLY EVOCATIVE OR DRAMATIC PHOTOGRAPHS THAT WOULD HELP ILLUSTRATE THESE CASE STUDIES. PLEASE INCLUDE THE NAME OF THE PUBLICATION IN WHICH THE PHOTO ORIGINALLY APPEARED AND THE DATE OF APPEARANCE. PHOTOS CAN ALSO BE SENT ELECTRONICALLY TO:

J.REAP@STATE.GOV
OR, AS LISTED IN STATE'S UNCLASSIFIED GLOBAL ADDRESS BOOK:
(RIA) REAP, JR., JOSEPH W

THE DEPARTMENT WILL ACQUIRE REPRINT RIGHTS FOR ANY PICTURES SELECTED FOR PUBLICATION.

THE FOLLOWING ALSO APPLY MORE BROADLY TO TERRORIST ACTS NOT RELATED TO SEPTEMBER 11.

C) DESCRIBE THE RESPONSE OF THE JUDICIAL SYSTEM OF EACH COUNTRY TO ACTS OF INTERNATIONAL TERRORISM AND/OR SIGNIFICANT ACTS OF DOMESTIC TERRORISM DURING 2001, INCLUDING ANY HOST GOVERNMENT PROSECUTIONS RELATING TO TERRORISM. PARTICULAR ATTENTION SHOULD BE GIVEN TO HOST GOVERNMENT ACTIONS REGARDING ACTS OF TERRORISM AGAINST OR AFFECTING U.S. CITIZENS OR FACILITIES.

D) DID THE HOST GOVERNMENT EXTRADITE OR REQUEST THE EXTRADITION OF SUSPECTED TERRORISTS FOR PROSECUTION DURING THE YEAR? PARTICULAR ATTENTION SHOULD BE GIVEN TO HOST GOVERNMENT RESPONSE TO U.S. REQUESTS FOR EXTRADITION OR ASSISTANCE IN TERRORIST CASES.

E) DESCRIBE ANY SIGNIFICANT IMPEDIMENTS TO HOST GOVERNMENT PROSECUTION AND/OR EXTRADITION OF SUSPECTED TERRORISTS.

F) DISCUSS HOST GOVERNMENT RESPONSES OTHER THAN PROSECUTION. THESE WOULD INCLUDE, BUT ARE NOT LIMITED TO, PUBLIC STATEMENTS BY GOVERNMENT OFFICIALS OR OFFICIAL NEWS AGENCIES FOLLOWING A TERRORIST INCIDENT (IN OR OUTSIDE THE COUNTRY) AND EFFORTS BY HOST GOVERNMENT TO INVESTIGATE TERRORIST INCIDENTS OR TO ASSIST WITH INTERNATIONAL TERRORISM INVESTIGATIONS.

G) DESCRIBE MAJOR COUNTERTERRORISM EFFORTS UNDERTAKEN IN 2001 BY THE HOST GOVERNMENT, INCLUDING STEPS TAKEN IN INTERNATIONAL FORA.

H) DESCRIBE ANY SIGNIFICANT HOST GOVERNMENT SUPPORT FOR INTERNATIONAL TERRORISM, TERRORISTS, OR TERRORIST GROUPS, INCLUDING {BUT NOT LIMITED TO} POLITICAL AND FINANCIAL SUPPORT OF TERRORISTS OR THEIR ACTIVITIES; DIPLOMATIC SUPPORT THROUGH DIPLOMATIC RECOGNITION; MISUSE OF THE DIPLOMATIC POUCH AND OTHER DIPLOMATIC PRIVILEGES TO SUPPORT TERRORISM; PROVISION OF SANCTUARY AND/OR THE PRESENCE OF OFFICES OF TERRORIST GROUPS; PROVISION OF TRAINING OR TRAINING SITES; PROVISION OF WEAPONS; AND POSITIONS TAKEN ON TERRORISM ISSUES IN INTERNATIONAL FORA.

I) HAS THE HOST GOVERNMENT MADE ANY PUBLIC STATEMENTS IN SUPPORT OF A TERRORIST-SUPPORTING COUNTRY ON A TERRORISM ISSUE? (THE SEVEN GOVERNMENTS DESIGNATED BY THE SECRETARY AS STATE SPONSORS OF TERRORISM ARE CUBA, IRAN, IRAQ, LIBYA, NORTH KOREA, SYRIA, AND SUDAN.)

J) DESCRIBE ANY SIGNIFICANT CHANGE SINCE 2001, POSITIVE OR NEGATIVE, IN THE HOST GOVERNMENT'S ATTITUDE TOWARD TERRORISM, INTERNATIONAL OR DOMESTIC. WHAT IS RESPONSIBLE FOR THIS CHANGE?

K) DESCRIBE U.S. COUNTERTERRORISM EFFORTS AND INITIATIVES WITH THE HOST GOVERNMENT, INCLUDING, BUT NOT LIMITED TO, REQUESTS TO THE HOST GOVERNMENT FOR SPECIFIC COOPERATION AND EFFORTS BY THE UNITED STATES IN THE HOST COUNTRY TO ELIMINATE INTERNATIONAL FINANCIAL SUPPORT TO TERRORIST GROUPS DIRECTLY OR IN SUPPORT OF THEIR ACTIVITIES. DESCRIBE THE EXTENT OF THE HOST COUNTRY'S COOPERATION WITH THOSE EFFORTS AND INITIATIVES, INCLUDING THE EXTENT TO WHICH THE HOST GOVERNMENT HAS SATISFIED THE SPECIFIC REQUESTS.

L) IN ADDITION TO THIS GENERAL INFORMATION, IF THE UNITED STATES GOVERNMENT HAS SOUGHT COOPERATION FROM THE HOST GOVERNMENT DURING THE PREVIOUS FIVE YEARS IN THE INVESTIGATION OR PROSECUTION OF AN ACT OF INTERNATIONAL TERRORISM AGAINST UNITED STATES CITIZENS OR INTERESTS, PLEASE PROVIDE INFORMATION ON:

(I) THE EXTENT TO WHICH THE HOST GOVERNMENT IN 2001 COOPERATED OR IS COOPERATING WITH THE UNITED STATES GOVERNMENT IN APPREHENDING, CONVICTING, AND PUNISHING THE INDIVIDUAL OR INDIVIDUALS RESPONSIBLE FOR THE ACT; AND

(II) THE EXTENT TO WHICH THE HOST GOVERNMENT IN 2001 COOPERATED OR IS COOPERATING IN PREVENTING FURTHER ACTS OF TERRORISM AGAINST UNITED STATES CITIZENS IN THE HOST GOVERNMENT'S TERRITORY.

M) IF THE UNITED STATES GOVERNMENT HAS SOUGHT COOPERATION DURING THE PREVIOUS FIVE YEARS IN THE PREVENTION OF AN ACT OF INTERNATIONAL TERRORISM AGAINST U.S. CITIZENS OR INTERESTS, PLEASE DESCRIBE THE EXTENT TO WHICH THE HOST GOVERNMENT IN 2001 COOPERATED OR IS COOPERATING IN PREVENTING ACTS OF TERRORISM AGAINST UNITED STATES CITIZENS IN THE HOST GOVERNMENT'S TERRITORY.

(POSTS SHOULD TAKE INTO ACCOUNT PREVIOUS U.S. REQUESTS FOR COOPERATION FOR WHICH ACTION MAY HAVE BEEN TAKEN BY HOST GOVERNMENT IN THE YEAR 2001.)

(NOTE: THE DEPARTMENT MAY SUBMIT THE INFORMATION IN ITEMS K AND L TO CONGRESS IN A CLASSIFIED ANNEX IF THE SECRETARY DETERMINES

THAT DOING SO WOULD MAKE THIRD COUNTRY COOPERATION MORE LIKELY. POSTS' ASSESSMENT OF THIS RISK TO CONTINUED COOPERATION IS WELCOME. LAST YEAR'S REPORT TO CONGRESS CONTAINED SUCH AN ANNEX.)

POSTS THAT HAVE NO RELEVANT INFORMATION TO REPORT SHOULD SEND A BRIEF CABLE TO THIS EFFECT.

13. USUN REPORTING

USUN SHOULD REPORT THE POSITIONS (INCLUDING VOTING RECORDS) ON MATTERS RELATING TO TERRORISM TAKEN AT THE UN BY STATE SPONSORS OF TERRORISM. (THE U.S. DESIGNATES CUBA, IRAN, IRAQ, LIBYA, NORTH KOREA, SYRIA, AND SUDAN AS STATE SPONSORS.) USUN SHOULD ALSO REPORT OTHER STATES' PUBLIC POSITIONS ON TERRORISM ISSUES THAT CAN BE VIEWED AS SUPPORT FOR TERRORISM OR FOR ITS SPONSORS. PLEASE NOTE ANY SIGNIFICANT CHANGE IN POSITIONS OF STATE SPONSORS OF TERRORISM OR OTHERS.

WE UNDERSTAND UNGA 2001 WILL RUN BEYOND THE DECEMBER 14 DEADLINE, BUT WOULD APPRECIATE USUN'S REPORT AS SOON AS POSSIBLE AFTER THE SESSION ENDS.

14. CLASSIFICATION

POSTS SHOULD MAKE EVERY EFFORT TO PROVIDE UNCLASSIFIED REPORTS. ALTHOUGH THE DEPARTMENT IS AUTHORIZED TO PROVIDE A SEPARATE CLASSIFIED SUPPLEMENT TO ITS REPORT TO CONGRESS, MOST PAST REPORTS HAVE BEEN UNCLASSIFIED IN THEIR ENTIRETY. IF POSTS FIND IT NECESSARY OR USEFUL TO PROVIDE CLASSIFIED INFORMATION OR COMMENTARY, SUCH MATERIAL SHOULD BE CLASSIFIED SEPARATELY BY PARAGRAPH.

15. WORK SCHEDULE: PLEASE PROVIDE RESPONSES BY DECEMBER 14.

POSTS' RESPONSES MAY BE KEYED TO PARAGRAPH NUMBERINGS IN THIS CABLE.

THE DEPARTMENT MUST TRANSMIT THE 2001 REPORT TO CONGRESS BY APRIL 30, 2002.

MUCH OF THE REPORT -- ESPECIALLY THOSE SECTIONS ON REGIONAL AND WORLDWIDE TRENDS, AND DESCRIPTIONS OF TERRORIST INCIDENTS AND TERRORIST GROUPS -- IS PREPARED BY WASHINGTON ANALYSTS USING EXISTING DATA BASES. GIVEN THE NECESSARY CLEARANCE PROCESS, THE RIGID PRINTING TIMETABLE, AND THE SHORT LEAD TIME BETWEEN THE END OF THE CALENDAR YEAR AND THE APRIL 30 DEADLINE FOR SUBMISSION TO THE CONGRESS, ANALYSTS WILL BE UNDER STRICT TIME CONSTRAINTS TO INCORPORATE THIS DATA AND POSTS' CONTRIBUTIONS INTO A PRODUCT THAT IS THE DEFINITIVE USG PUBLIC DOCUMENT ON INTERNATIONAL TERRORISM. WE ASK THEREFORE THAT POSTS RESPOND TO THIS MESSAGE BY DECEMBER 14, 2001, SENDING SUPPLEMENTARY UPDATES, IF NECESSARY, AT A LATER DATE, BUT NOT LATER THAN DECEMBER 31.

16. TAGS AND SLUGS

PLEASE SLUG RESPONSES: S/CT FOR REAP

TAGS: [PTER](#)

SUBJECT LINE: (NAME OF COUNTRY): 2001 ANNUAL
TERRORISM REPORT

MINIMIZE CONSIDERED

POWELL